#### **Central Bedfordshire Equality Impact Assessment**

## **The Public Sector Equality Duty**

The Equality Duty requires public bodies to have *due regard* to the need to:

- Eliminate unlawful discrimination harassment and victimisation and other conduct prohibited by the Act.
- Advance equality of opportunity between people who share a protected characteristic and people who do not share it
- Foster good relations between people who share a protected characteristic and people who do not share it

#### **Protected Characteristics:**

- Age
- Disability
- Gender Reassignment
- Pregnancy and Maternity
- Marriage and Civil Partnership (elimination of discrimination only)
- Race
- Religion or Belief
- Sex
- Sexual Orientation

Due Regard means consciously thinking about the three aims of the Duty as part of the process of decision-making. For example:

- How they act as employers
- How they develop, evaluate and review policy
- How they design, deliver and evaluate services
- How they commission and procure from others

#### Advancing equality of opportunity involves considering the need to:

- Remove or minimise disadvantages suffered by people because of their protected characteristics
- Meet the needs of people with protected characteristics
- Encourage people with protected characteristics to participate in public life or in other activities where their participation is low

**Fostering good relations** involves tackling prejudice and promoting understanding between people who share a protected characteristic and others.



Complying with the Equality Duty may involve treating some people better than others, as far as this is allowed in discrimination law. This could mean making use of an exception or positive action provisions in order to provide a service in a way that is appropriate for people who share a protected characteristic.

#### Officers should:

**Keep an adequate record showing** that the equality duties and relevant questions have been actively considered. **Be rigorous in both inquiring and** reporting to members the outcome of the assessment and the legal duties.

Final approval of a proposal, can only happen after the completion of an equality impact assessment. It is unlawful to adopt a proposal contingent on an equality impact assessment

Title of the Assessment:		<b>Consultation on Admission Arrangements</b> 2016/17	Date of Assessment:	11/02/2015
Responsible	Name:	Jessica Mortimer		
Officer Title:		Admissions Manager	Extension	74769
	Email:	jessica.mortimer@centralbedfordshire.gov.uk	Number:	

#### Stage 1 - Setting out the nature of the proposal and potential outcomes.

Stage 1 – Aims and Objectives	GUIDANCE
1.1 What are the objectives of the proposal under consideration? Central Bedfordshire Council's consultation on admission arrangements for the academic year 2016/17, include the Council's co-ordinated admissions scheme and the admission arrangements for Community and Voluntary Controlled schools where the Council is the admissions authority.	
The co-ordinated admissions scheme is the timetable which the Council in conjunction with academies and schools in the area will adhere to, in order to process applications received for the normal year of entry for those institutions. The Council is the co-ordinating authority for all academies and school and the scheme ensures that every child in Central Bedfordshire has a school place.	
Many of the admission arrangements for Community and Voluntary Controlled schools will remain unchanged, however the Council is proposing the following changes to some of its schools, as detailed below:	



- 1) Amending the existing catchment area for Warren Farm, Ampthill
- 2) The implementation of a catchment area for Greenleas Lower School Sandhills site from September 2015 and a change to the admissions criteria for the school to prioritise applicants within the catchment area from the current criteria of straight line distance.
- 3) Include foster siblings within the sibling definition.

The School Admissions Code sets out the requirement for the Local Authority to have a coordinated admissions scheme for the area. This has to be formulated by 1 January in the year the admission arrangements are to be determined for the relevant academic year and has to be consulted on.

Central Bedfordshire Council is the admissions authority for Community and Voluntary Controlled schools and therefore is required to consult on any changes it proposed to the admissions arrangements.

Consultation on admission arrangements has to take place between the 1 November and the 1 March for a minimum of 8 weeks. The Council consulted between the 4 November 2014 and 19 January 2015 to fulfil this requirement.

#### 1.2 Why is this being done?

The co-ordinated scheme is a necessary requirement for the Council to have in place to ensure that parental preference can be exercised when applying for a place in an intake year and that a child secures an offer of a school place at only one academy or school and offers can be co-ordinated with other local authorities where required. The co-ordinated scheme sets out the deadlines and timescales which are essential to meet this statutory obligation.

#### 1.3 What will be the impact on staff or customers?

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The Local Authority has a statutory duty to ensure that admissions are co-ordinated in their area for all children being admitted into the normal year of entry and only one offer of a school place is made. The Co-ordinated Admissions Scheme for the academic year 2016/17 fulfils this requirement, setting out the timeframes for processing admission applications.

The Local Authority is the admission authority for Community and Voluntary-Controlled schools. The proposed admissions criteria for all Community and Voluntary Controlled Schools for the Academic Year 2016/17 remain largely unchanged apart from:

- 1) Amending the catchment area for Russell Lower School, Ampthill.
- 2) Changes to the admissions criteria for the following sixteen lower/primary schools to remove the priority of children attending a specific nursery/preschool or childcare setting:
  - Aspley Guise Lower
  - Dovery Down Lower
  - Dunstable Icknield Lower
  - Dunton VC Lower
  - Everton Lower
  - Greenleas School (Derwent Road)
  - Hockliffe Lower
  - Houghton Regis Primary
  - Lancot School
  - Linslade Lower
  - Silsoe Lower
  - Studham Lower
  - Thomas Johnson Lower
  - Thornhill Primary
  - Wrestlingworth Lower

# 1.4 How does this proposal contribute or relate to other Council initiatives?

The Council's admission arrangements and co-ordinated admissions scheme supports the Medium Term Plan priority to improve educational standards at key stage 4.



- 1.5 In which ways does the proposal support Central Bedfordshire's legal duty to:
  - Eliminate unlawful discrimination harassment and victimisation and other conduct prohibited by the Act
  - Advance equality of opportunity between people who share a protected characteristic and people who do not share it
  - Foster good relations between people who share a protected characteristic and people who do not share it

Legislation contained within the School Admissions Code sets out the requirement for the Local Authority to have a co-ordinated admissions scheme for the area and for admission authorities to consult on their admission arrangements for the academic year 2016/17 between the 1 November 2014 and the 1 March 2015 for a minimum of 8 weeks.

The Council will fulfil its statutory responsibilities by consulting within the timescales set out above and conducting a consultation with the relevant parties on changes to admission arrangements for Community and Voluntary Controlled schools, inviting thoughts and comments from all consultees.

The consultation sets out the requirement for the Local Authority to have a co-ordinated scheme for Central Bedfordshire to co-ordinate admissions in the normal year of entry for schools and academies so only one offer of a place is made to a child for a school or academy. This applies to admissions for Starting School and the transfer rounds for Middle, Secondary, Upper and the University Technical College.

Part of the consultation includes the admission arrangements for Community and Voluntary Controlled schools as detailed above.

1.6 Is it possible that this proposal could damage relations amongst groups of people with different protected characteristics or contribute to inequality by treating some members of the community less favourably such as people of different ages, men or women, people from black and minority ethnic communities, disabled people, carers, people with different religions or beliefs, new and expectant mothers, lesbian, gay, bisexual and transgender communities?

E.g. does it consider the needs of people who are at greater risk of lower quality of life outcomes, close achievement gaps, reduce racial tensions. increase participation in decision making and service delivery processes or increase a sense of belonging amongst different communities or groups?)



The Local Authority is the admission authority for Community and Voluntary Controlled schools and therefore must conduct its consultation in line with legislation with the following parties:

- a) Parents of children between the ages of two and eighteen
- b) Other persons in the relevant area who in the opinion of the admissions authority have an interest in the proposed admissions
- c) All other admission authorities within the relevant area.
- d) The Governing Bodies of Community and Voluntary Controlled schools
- e) Adjoining neighbouring local authorities
- f) The body or person representing religious denomination schools.

The 8 week consultation period will give all relevant parties the opportunity to respond.

Stage 2 - Consideration of national and local research, data and consultation findings in order to understand the potential impacts of the proposal.

This is the most critical part of the assessment

# In completing this section it will be helpful to consider: Publicity – Do people know that the service exists? Access – Who is using the service? / Who should be using the service? Why aren't they? Appropriateness – Does the service meet people's needs and improve outcomes? Service support needs – Is further training and development required for employees? Partnership working – Are partners aware of and implementing equality requirements? Contracts & monitoring – Is equality built into the contract and are outcomes monitored? 2.1. Examples of relevant evidence sources are listed below. Please tick which evidence sources are being used in this assessment and provide a summary for each protected characteristic in sections 2.2 and 2.3. Internal desktop research Place survey / Customer satisfaction data Demographic Profiles – Census & ONS

And 2.3 Refer to Equality Checklist (Pages 4-7 of guidance)

Please refer to the Equality Impact Assessment Screening for your Service / Business Plan for examples of relevant evidence or contact: Clare



	Local Needs Analysis	X	•	Harding,
	,	^	Cervice Membering / Ferrormance information	Corporate Policy
	Other local research			Advisor (Equality
Т	& Diversity) for			
	National / Regional Research	further details		
X	Best Practice / Guidance	Benchmarking with other organisations		
			Tower Hamlets, Haringey and Wandsworth EIAs	
	Inspection Reports			For details of
Р	ublic consultation related activities	ı		existing
X	Consultation with Service Users	х	Consultation with Community / Voluntary Sector	consultation findings please
	Consultation with Staff		Customer Feedback / Complaints	contact Karen Aspinall
	Data about the physical environment e.	g. h	ousing market, employment, education and training	Consultation
	provision, transport, spatial planning and			Manager, Office
С	onsulting Members, stakeholders and	sp	ecialists	of the Chief
Х	·		Expert views of stakeholders representing diverse	Executive
			groups	Karen.Aspinall@c
				entralbedfordshire
				<u>.gov.uk</u> Telephone 0300
				300 6286 (x
				42967)
X	Specialist staff / service expertise			42301)
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	epending on age, ethnic origin, disability		s. L.g. women have amening needs and concerns	
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				Please set out in



# 2.2. Summary of Existing Data and Consultation Findings: - Service Delivery Considering the impact on Customers/Residents

**- Age:** e.g. Under 16 yrs / 16-19 yrs / 20-29 yrs / 30-44 yrs / 45-59 yrs / 60-64 yrs / 65-74 yrs / 75+

The admission arrangements apply to all children who are of statutory school age or where the majority will become statutory school age during the academic year in which they start.

- **Disability:** e.g. Physical impairment / Sensory impairment / Mental health condition / Learning disability or difficulty / Long-standing illness or health condition / Severe disfigurement

All maintained schools are required to admit a child with a statement of special educational needs or EHCP that names the school. The place is normally allocated before all other places in the admissions process and if the statement/ECHP is finalised after this, the child is normally admitted over and above the admission number of the school. Admission to a Special School is dealt with by the SEND team, which is covered by different legislation.

Children with special educational needs, disabilities or medical needs who do not have a statement are covered by Fair Access Protocol which the Local Authority is required by the School Admissions Code to operate and all admission authorities must participate in. The Fair Access Protocol operates outside the admission arrangements and ensures that a child eligible under the protocol is secured a school place where this has been unattainable.

- Carers: A person of any age who provides unpaid support to family or friends who could not manage without this help due to illness, disability, mental ill-health or a substance misuse problem

Children who are carers are covered by the Fair Access Protocol and ensures that a child eligible under the protocol is secured a school place where this has been unattainable.

an Appendix to this assessment the details of data and consultation findings relating to diversity areas shown below. In this section please summarise findings and the conclusions vou have drawn from those findings in relation to the areas



- Gender Reassignment: People who are proposing to undergo, are undergoing or have undergone a process (or part of a process) to reassign their sex by changing physiological or other attributes of sex

All Community and Voluntary Controlled schools are co-educational and provide for both male and female children and young people and must not discriminate against pupils who have the protected characteristic of gender reassignment.

Gender reassignment is a personal process (rather than a medical process) which involves a person expressing their gender in a way that differs from or is inconsistent with the physical sex they were born with. This personal process may include undergoing medical procedures or, as is more likely for school pupils, it may simply include choosing to dress in a different way as part of the personal process of change.

- Pregnancy and Maternity: e.g. pregnant women / women who have given birth & women who are breastfeeding (26 week time limit then protected by sex discrimination provisions)

Admission arrangements apply to all children and young people and a pregnant mother or mother who has given birth and breastfeeding and is of statutory school age has the right of access to education.

- Race: e.g. Asian or Asian British / Black or Black British / Chinese / Gypsies and Travellers / Mixed Heritage / White British / White Irish / White Other

All Local Authorities and Admission Authorities have a duty to ensure that admission arrangements are fair and do not discriminate against race. Applications for school places do not ask for a child's nationality or ethnic origin as this is not a factor when allocating school places.

- Religion or Belief: e.g. Buddhist / Christian / Hindu / Jewish / Muslim / Sikh / No religion / Other

#### **Central Bedfordshire Equality Impact Assessment**

#### Community Schools

Religious Education in community schools follows the agreed Religious Education Syllabus for the Authority.

Voluntary Controlled.

Religious worship usually follows the teaching of the Church of England, under the direction of the school Governors. Religious education follows the agreed Religious Education Syllabus for the Authority.

Voluntary Controlled schools can include faith as part of their admissions criteria and the following VC schools prioritise children whose parents/carers have, at the time of application, shown commitment to the Church of England or another Christian church by attending a service at least once a month for the year prior to an application being made above any other children.

- Dunton Lower
- St. Andrew's Lower
- Wrestlingworth Lower
- Edward Peake Middle

Applications made on faith grounds are ratified by the admissions team and the school, with details provided to the School Admissions Team to allocate places accordingly as part of the coordinated admissions scheme.

Voluntary Aided schools are faith schools and can include faith criterion as part of their admissions criteria in line with the provisions of the School Admissions Code. Applications made on faith grounds are ratified by the school, with details provided to the School Admissions Team to allocate places accordingly as part of the co-ordinated admissions scheme.

- Sex: e.g. Women / Girls / Men / Boys

All Community and Voluntary Controlled schools are co-educational and provide for both male and female children and young people.



- Sexual Orientation: e.g. Lesbians / Gay men / Bisexuals / Heterosexuals

Any child or young person has the right of access to education and all schools are required to admit pupils regardless of sexual orientation.

- Other: e.g. Human Rights, Poverty / Social Class / Deprivation, Looked After Children, Offenders, Cohesion, Marriage and Civil Partnership

Admission arrangements have to comply with the School Admissions Code and other legislation which affects the admission of children and young people to school, such as the Equality Act 2010, the Human Rights Act 1998.

The admission arrangements prioritise all 'looked after' children or children who were previously 'looked after', this is in line with the mandatory provisions of the School Admissions Code which prescribe that all 'looked after' children and those who were previously 'looked after' must be given the highest priority in oversubscription criteria.

The proposed admission arrangements for Community and Voluntary Controlled schools for 2016/17 are detailed in the attached appendix 3.

# 2.3. Summary of Existing Data and Consultation Findings – Employment Considering the impact on Employees Not Applicable for this policy

- **Age**: e.g. 16-19/20-29/30-39/40-49/50-59/60+ N/A
- **Disability:** e.g. Physical impairment / Sensory impairment / Mental health condition / Learning disability or difficulty / Long-standing illness or health condition / Severe disfigurement N/A
- Carers: e.g. parent / guardian / foster carer / person caring for an adult who is a spouse, partner, civil partner, relative or person who lives at the same address N/A



- Gender Reassignment: People who are proposing to undergo, are undergoing or have undergone a process (or part of a process) to reassign their sex by changing physiological or other attributes of sex N/A
- **Pregnancy and Maternity:** e.g. Pregnancy / Compulsory maternity leave / Ordinary maternity leave / Additional maternity leave N/A
- Race: e.g. Asian or Asian British / Black or Black British / Chinese / Gypsies and Travellers / Mixed Heritage / White British / White Irish / White Other N/A
- Religion or Belief: e.g. Buddhist / Christian / Hindu / Jewish / Muslim / Sikh / No religion / Other N/A
- Sex: Women / Men N/A
- Sexual Orientation: e.g. Lesbians / Gay men / Bisexuals / Heterosexuals N/A
- Other: e.g. Human Rights, Poverty / Social Class / Deprivation, Looked After Children, Offenders, Cohesion, Marriage and Civil Partnership N/A
- 2.4. To what extent are vulnerable groups more affected by this proposal compared to the population or workforce as a whole?
- 2.5. To what extent do current procedures and working practices address the above issues and help to promote equality of opportunity?
- 1) Consultation Process

#### **Central Bedfordshire Equality Impact Assessment**

The consultation period commenced on 4 November 2014 and concluded on 19 January 2015. The Local Authority published the Co-ordinated Admissions Scheme and the proposed admission arrangements for Community and Voluntary Controlled schools on the website and advertised the consultation as widely as possible to gather the views of Parent/Carer(s), Governing Bodies of Community and Voluntary Controlled schools, all other admission authorities in the area, neighbouring local authorities and the Church of England and Catholic diocese

#### 2) Content of Policy

The admission arrangements prioritise all 'looked after' children or children who were previously 'looked after'.

Children who live in the catchment area with siblings at the school are prioritised above children living in the catchment area in order to keep families together. Other siblings are then prioritised before faith criteria. Children who do not meet any of the criteria for a Community and VC school are then prioritised according to their straight line distance from the school.

Young offenders are covered by the Fair Access Protocol and ensures that a child eligible under the protocol is secured a school place where this has been unattainable.

41 responses were received to the consultation via the online portal and paper response form. 38.4% stated support for the proposed arrangements and 46.2% of respondents objected, with 15.4% neither agreeing or disagreeing.

Respondents to the consultation were:

- 48.7% were parent/carers of a child who currently attends a Central Bedfordshire school or academy
- 12.8% were parent/carers of a child who will be applying for a place at a Central Bedfordshire school before 2016.
- 17.9% were parent/carers of a child who will be applying for a place at a Central Bedfordshire school during or after 2016.
- 15.4% a school employee.
- 2.6% a school governor.
- 2.6% classed themselves as 'other'.



In terms of the personal characteristics of respondents 89% were female and 11% were male.

The age range of respondents were as follows:

2.6% = 20-29 years

73% = 30-44 years

19% = 45-59 years

5.4% = 60-64 years

2.6% of respondents considered themselves to be disabled.

The ethnicity of respondents were as follows:

92.5% White British

2.5% Black or Black British

2.5% Mixed

2.5% Other ethnic group

2.6. Are there any gaps in data or consultation findings

None identified

2.7. What action will be taken to obtain this information?

N/A

#### Stage 3 - Providing an overview of impacts and potential discrimination.

Stage 3 – Assessing Positive & Negative Impacts								
Analysis of Impacts		Impact?		Discrimination?		Summary of impacts and reasons		
		(+ve)	(- ve)	YES	NO			
3.1	Age							
3.2	Disability							

Impact should be shown as Yes or No



Carers					
& Maternity					
Race					
Religion /					
Belief					
Sex		$\sqrt{}$			Retention of Feeder pre-
					school/nursery criterion could
					disadvantage parents who choose
					an alternative nursery for child care
					reasons
Sexual					
Orientation					
Other e.g.					
an Rights,					
Poverty / Social Class					
/ Deprivation, Looked					
After Children,					
Offenders, Cohesion					
nership					
	Gender Reassignment Pregnancy & Maternity Race  Religion / Belief Sex  Sexual Orientation Other e.g. an Rights, erty / Social Class orivation, Looked Children, anders, Cohesion iage and Civil	Gender Reassignment Pregnancy & Maternity Race  Religion / Belief Sex  Sexual Orientation Other e.g. an Rights, erty / Social Class orivation, Looked Children, nders, Cohesion iage and Civil	Gender Reassignment Pregnancy & Maternity Race  Religion / Belief Sex  ✓  Sexual Orientation Other e.g. an Rights, erty / Social Class orivation, Looked Children, nders, Cohesion iage and Civil	Gender Reassignment Pregnancy & Maternity Race  Religion / Belief Sex  Sexual Orientation Other e.g. an Rights, erty / Social Class orivation, Looked Children, nders, Cohesion iage and Civil	Gender Reassignment Pregnancy & Maternity Race  Religion / Belief Sex  Sexual Orientation Other e.g. an Rights, arty / Social Class orivation, Looked Children, aders, Cohesion iage and Civil



#### Stage 4 - Identifying mitigating actions that can be taken to address adverse impacts.

## Stage 4 - Conclusions, Recommendations and Action Planning

4.1 What are the main conclusions and recommendations from the assessment? Comments were made regarding the current inclusion of the nursery/preschool priority criterion that it discriminates against parents who use private childcare near to their place of work, or who need longer hours of care than provided by school nurseries/preschools. It was also commented that the current criterion would discriminate against parents who chose to keep their child at home or with relatives pre statutory school age.

It is recommended that the nursery/preschool priority criterion is removed from the admission arrangements of Community and Voluntary Controlled schools to ensure that they are fully complaint with the School Admissions Code and that parents have a fair chance of gaining a place at their preferred school regardless of childcare arrangements they have used prior.

- 4.2 What changes will be made to address or mitigate any adverse impacts that have been identified?
- 4.3 Are there any budgetary implications? None.

4.4 Actions to be taken to mitigate against any adverse impacts:

Action	Lead Officer	Date	Priority

Priority should be either High, Medium or Low. You can add rows using the Table>Insert Rows



# Stage 5 - Checking that all the relevant issues and mitigating actions have been identified

Stage 5 – Quality Assurance & Scrutiny:	1						
Checking that all the relevant issues have been identified							
5.1 What methods have been used to gain feedback on the main issues raised in the							
assessment?							
Step 1: Consultation document and online and paper questionnaire for all interested							
parties to provide feedback.							
Has the Corporate Policy Advisor (Equality & Diversity) reviewed this assessment and							
provided feedback? Yes/No							
Summary of CPA's comments:							
Step 2:	The Corporate						
5.2 Feedback from Central Bedfordshire Equality Forum	Policy Adviser will						
	advise whether						
	this step is						
	necessary.						



#### Stage 6 - Ensuring that the actual impact of proposals are monitored over time.

#### **Stage 6 – Monitoring Future Impact**

#### 6.1 How will implementation of the actions be monitored?

The recommendation to Executive to approve the admissions criteria for all Community and Voluntary Controlled schools will be for admissions from September 2016. Data of those applicants who are successful and unsuccessful and which criterion they fall into are collected as part of the admissions process which enables the Local Authority to monitor the impact.

#### 6.2 What sort of data will be collected and how often will it be analysed?

The data collected is at applicant level and would collect the child's catchment area, straight line distance from the school and which criterion they met on the school's admission policy.

## 6.3 How often will the proposal be reviewed?

Admission authorities are required to consult on changes to admission policies where a change is proposed or if the policy has not been consulted on in the last 7 years as no changes have been made.

#### 6.4 Who will be responsible for this?

Admissions Manager, School Admissions Team

6.5 How have the actions from this assessment been incorporated into the proposal? Views and feedback have been considered throughout the consultation and have informed the recommendation to Executive.

Please give details and make clear whether this is already planned, or just a possibility. Clear ownership in terms of team etc must be given.

Finalised
Assessments can
be used to inform
the Equality
Section of
Committee



**Stage 7 - Finalising the assessment.** 

Reports and

# Stage 7 - Accountability / Signing Off

7.1 Has the lead Assistant Director/Head of Service been notified of the outcome of the assessment

Name: Date: 18.03.2015

7.2 Has the Corporate Policy Adviser Equality & Diversity provided confirmation that the Assessment is complete?

Date: 17/02/2015

should be saved with the strategy, policy, project, contract, or decision file for audit purposes and Freedom of Information Act requests.